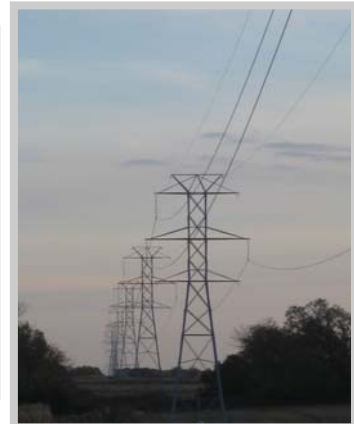
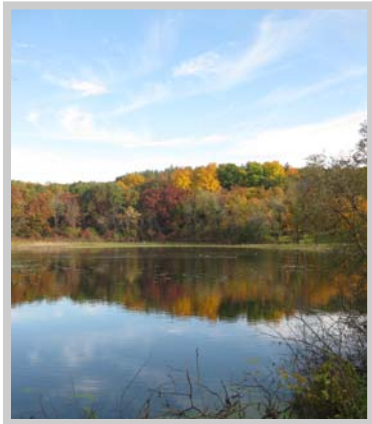


# ROCK COUNTY COMPREHENSIVE PLAN 2035



ADOPTED: September 10, 2009



Prepared by:  
Rock County Planning,  
Economic & Community  
Development Agency





**ORDINANCE  
ROCK COUNTY BOARD OF SUPERVISORS**

PLANNING & DEVELOPMENT  
COMMITTEE  
INITIATED BY



CARRIE C. HOUSTON  
and SCOTT A. HEINIG  
DRAFTED BY

PLANNING & DEVELOPMENT  
COMMITTEE  
SUBMITTED BY

JUNE 5, 2009  
DATE DRAFTED

*ROCK COUNTY COMPREHENSIVE PLAN 2035*  
ADOPTION ORDINANCE

1 WHEREAS, Section 66.1001(4), Wisconsin Statutes, establishes the required procedure for a  
2 local government to adopt a comprehensive plan, and section 66.1001(2) identifies the required elements  
3 of a comprehensive plan, and  
4

5 WHEREAS, the Rock County Planning, Economic and Community Development Agency was  
6 tasked by the Rock County Board of Supervisors to develop the *Rock County Comprehensive Plan 2035*  
7 (Plan) in accordance with Wis. Stat. 66.1001.  
8

9 WHEREAS, the Rock County Planning, Economic and Community Development Agency  
10 received a comprehensive planning grant from the State of Wisconsin to aid in completion of the Plan.  
11

12 WHEREAS, two public visioning sessions were conducted in September of 2005 to identify the  
13 initial focus and direction of Plan policies and the Plan's Vision Statement.  
14

15 WHEREAS, a Citizen Advisory Committee was formed and met 16 times between October,  
16 2006 and March, 2009 to direct the development of the Plan and recommend a final draft of the Plan to  
17 the Planning and Development Committee.  
18

19 WHEREAS, the Citizen Advisory Committee meetings were publicly-noticed with time  
20 permitted for public comment both at the beginning and at the end of each meeting.  
21

22 WHEREAS, Annual Open Houses were held each spring throughout the Plan development  
23 process, to inform the public as to the status of the Plan, present drafts of Plan elements and offer the  
24 public an opportunity to comment and ask questions regarding the Plan.  
25

26 WHEREAS, comments and input received from local governments, the Wisconsin Department of  
27 Administration and citizens of Rock County and surrounding areas have been considered, and when  
28 appropriate, incorporated into the Plan.  
29

30 WHEREAS, the Plan includes the nine (9) elements required to complete a Comprehensive Plan  
31 under Wis. Stat. 66.1001(2) and is divided into four (4) sections: Section I Executive Summary; Section II  
32 Inventory, Issues and Opportunities; Section III Goals, Objectives and Policies; and Section IV  
33 Appendices.  
34

35 WHEREAS, the Plan was therefore developed in accordance with Wis. Stat. 66.1001, to guide  
36 and coordinate planning and development within the County, to best promote the public health, safety,  
37 and general welfare of its citizens.  
38

39 WHEREAS, the Plan was also prepared in accordance with the terms and conditions of the FY  
40 2005 Comprehensive Planning Grant Agreement between the State of Wisconsin and Rock County.  
41

42 WHEREAS, the Planning and Development Committee held a public meeting on July 9, 2009 to  
43 obtain additional public input for consideration prior to recommending adoption of the Plan.  
44

09-8A-321

45 WHEREAS, the County Board held a Public Hearing regarding this Adoption Ordinance, on  
46 August 13, 2009, pursuant to the requirements of Wis. Stat. 66.1001(4)(d).

47  
48 NOW, THEREFORE, The Rock County Board of Supervisors does ordain as follows:

49  
50 I. The Rock County Board of Supervisors, do, by enactment of this ordinance, formally adopt  
51 the document entitled *Rock County Comprehensive Plan 2035* and all recommendations, goals, objectives  
52 and policies contained therein, as attached hereto, pursuant to Wis. Stat. 66.1001(4)(c).

53  
54 II. This Ordinance shall take effect upon passage by a majority vote of the members-elect of the  
55 County Board of Supervisors.

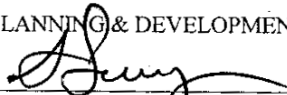
56  
57 III. Commencing September 10, 2009, all actions, including amendments and creation, involving  
58 County ordinances shall be consistent with this Ordinance and the *Rock County Comprehensive Plan*  
59 *2035*.

60  
61 IV. Future and existing County Plans shall be added as components of, and shall be consistent  
62 with, the Plan, including but not limited to: *Chapter 12: Rock County Parks, Outdoor Recreation and*  
63 *Open Space Plan; Chapter 13: Rock County Agricultural Preservation Plan; Chapter 14: Rock County*  
64 *Natural Hazard Mitigation Plan; Chapter 15: Rock County Land Records Modernization Plan; and*  
65 *Chapter 16: Southern Wisconsin Regional Airport Land Use Plan.*

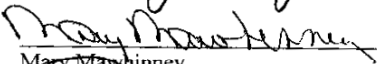
66  
67 V. If a court of competent jurisdiction adjudges any section, clause, provision or portion of this  
68 Ordinance unconstitutional or invalid, the remainder of this Ordinance shall not be affected thereby.

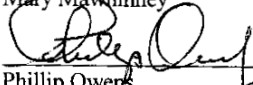
Respectfully submitted:

PLANNING & DEVELOPMENT COMMITTEE

  
\_\_\_\_\_  
Alan Sweeney, Chair

  
\_\_\_\_\_  
Marilyn Jensen

  
\_\_\_\_\_  
Mary Mawhinney

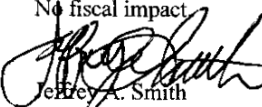
  
\_\_\_\_\_  
Phillip Owens

Absent  
\_\_\_\_\_  
David Diestler

ADMINISTRATIVE NOTE:


Recommended  
  
\_\_\_\_\_  
Craig Knutson  
County Administrator

FISCAL NOTE:

No fiscal impact  
  
\_\_\_\_\_  
Jeffrey A. Smith  
Finance Director

LEGAL NOTE:

The County Board is authorized to take this action by Wisconsin Statutes sections 59.01, 59.51(2), 59.69 and 66.1001. The Plan as adopted would be consistent with all statutes cited.

  
\_\_\_\_\_  
Eugene R. Dumas  
Deputy Corporation Counsel



The *Rock County Comprehensive Plan 2035* was prepared by the Rock County Planning, Economic & Community Development Agency (as listed below), with guidance and oversight provided by the following:

**Rock County Board of Supervisors**

J. Russell Podzilni - Chair  
Sandra Kraft - Vice Chair

Eva Arnold	Ivan Collins	James Joiner	Alan Sweeney
Mary Beaver	Ron Combs	Brian Knudson	Terry Thomas
Jennifer Bishop	David Diestler	Katie Kuznacic	Jane Thompson
Richard Bostwick	Robert Fizzell	Mary Mawhinney	Marv Wopat
Marshall Bown	William Grahn	Richard Ott	Larry Wiedenfeld
Hank Brill	Marilynn Jensen	Phillip Owens	Kurtis Yankee
Betty Jo Bussie	Anna Maria Johnson	Louis S. Peer	

**Rock County Planning and Development Committee**

Alan Sweeney - Chair  
Mary Mawhinney - Vice Chair  
Marilynn Jensen  
Phillip Owens  
Terry Thomas

**Rock County Comprehensive Plan Citizen Advisory Committee**

David Bondlin - Rock County Conservationists  
Laura Boettcher - League of Women Voters  
Stephanie Dobson - Friends of Welty Environmental Center  
Peg Ekedahl - Milton School District  
Alan Sweeney - Rock County Planning and Development Committee  
Mike Halsted - Wisconsin Department of Natural Resources  
Alexis Kuklenski - City of Janesville Community Development Department  
Doug Marklein - South Central Wisconsin Builder's Association  
James Otterstein - Rock County Planning, Economic & Community Development Agency  
Michael Pierick - University of Wisconsin-Rock County  
Bob Soltau - State Line Area Transportation Study  
Nancy Stabb - League of Women Voters  
Russ Steeber - Rock County Sheriff's Department  
Tom Straub - Town of Turtle (Citizen)  
Katie Udell - Angus Young Associates  
David Viney - Town of Porter (Chair)  
Mark Worthing - Edgerton School District

The Rock County Planning, Economic & Community Development Agency would like to gratefully acknowledge and thank the aforementioned, as well as all other participating stakeholders including County residents and elected officials, and all other interested parties, for their time, effort, and role in development and adoption of the *Rock County Comprehensive Plan 2035*.

**Rock County Planning, Economic & Community Development Agency**

Scott Heinig - Director

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Jennifer Borlick - GIS Manager	Mary Robb - Planner II
Colin Byrnes - Senior Planner	Steve Schraufnagel - Planner III
Richard Cannon - Engineer	Elaine Selck - Clerk/Typist
Carrie Houston - Planner II	David Somppi - Community Development Manager
Cheryl Martin - Accountant	Neale Thompson - Housing Specialist
	Wade Thompson - Planner II

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## *List of Abbreviations*

AgPres Plan - *Rock County Agricultural Preservation Plan: 2005 Update*  
ADT - Average Daily Traffic Count  
AFT - American Farmland Trust  
AHI - Architecture and History Inventory (Wisconsin Historical Society)  
ALS - Arrowhead Library System (Rock County)  
APA - Agricultural Preservation Area (*Rock County Farmland Preservation Plan: 2005 Update*)  
ASI - Archaeological Sites Inventory (Wisconsin Historical Society)  
ATC - American Transmission Company  
ATU - Aerobic Treatment Unit (Septic System)  
ATVMLP - Advanced Technology Vehicles Manufacturing Loan Program  
BEST - Business Employees Skills Training (Wisconsin Department of Commerce)  
BID - Business Improvement District  
BR&E - Business Retention and Expansion  
CDGB - Community Development Block Grants (United States Department of Housing and Urban Development)  
CKSD - Consolidated Koshkonong Sanitary District  
CLT - Customized Labor Training (Wisconsin Department of Commerce)  
COCS - Cost of Community Services  
CP - Canadian Pacific Railway  
DATCP - Wisconsin Department of Agriculture, Trade, and Consumer Protection  
DOL - United States Department of Labor  
EDA - United States Economic Development Administration  
EDO - Economic Development Organization  
EPA - United States Environmental Protection Agency  
ERRP - Environmental Remediation and Redevelopment Program (Wisconsin Department of Natural Resources)  
ESOSA(s) - Environmentally Significant Open Space Area (Rock County)  
ETJ - Extra-Territorial Jurisdiction  
FRPP - Farm and Ranch Land Protection Program (United States Department of Agriculture)  
FRPP\* - Freight Rail Preservation Program (Wisconsin Department of Transportation)  
FRIIP - Freight Rail Infrastructure Improvement Program (Wisconsin Department of Transportation)  
GM - General Motors Corporation  
GIS - Geographic Information System  
HUD - United States Department of Housing and Urban Development  
IRB - Industrial Revenue Bond  
JAMPO - Janesville Area Metropolitan Planning Organization  
LBCS - Land Based Classification System (American Planning Association)  
LEED - Leadership in Energy and Environmental Design  
LESA - Land Evaluation and Site Assessment  
LOIS - Location One Information System  
LID - Low Impact Design  
LQ - Location Quotient  
LWMP - *Rock County Land and Water Resources Management Plan*  
MPO - Metropolitan Planning Organization  
MSA - Metropolitan Statistical Areas  
MFL - Managed Forest Law (Wisconsin Department of Natural Resources)  
NAICS - North American Industry Classification System  
NMTC - New Market Tax Credits  
NRCS - Natural Resources Conservation Service  
NHI - Natural Heritage Inventory (Wisconsin Historical Society)  
NTNC - Non-Transient Non-Community (Well)  
OTJ - On-the-Job Training  
OTM - Other Than Municipal (Well)  
PACE - Purchase of Agricultural Easement  
PCC - Highway Possible Contributing Circumstances  
PDR - Purchase of Development Rights  
POROS - *Rock County, Wisconsin Parks, Outdoor Recreation, and Open Space Plan: 2009-2014*  
PUD - Planned Unit Development

*List of Abbreviations (continued)*

REC - Rock Energy Cooperative  
RIDES - Volunteer Driver Escort Program  
RLF - Revolving Loan Funds  
SBA - Small Business Administration  
SBDC - Small Business Development Center  
SCTEA - Stateline Career and Technical Education Academy  
SIC - Standard Industrial Classification  
SNA - State Natural Areas Program (Wisconsin Department of Natural Resources)  
SLATS - Stateline Area Transportation Study  
STH 11 - State of Wisconsin Highway 11  
SWWDB - Southwest Wisconsin Workforce Development Board  
TEA - Transportation for Economic Assistance Program (Wisconsin Department of Transportation)  
TESA - Town Environmentally Significant Open Space Area  
TDR - Transfer of Development Rights  
TIF - Tax Increment Financing  
TNC - Transient Non-Community (Well)  
UP - Union Pacific Railroad  
USBC - United States Bureau of the Census  
USDA - United States Department of Agriculture  
USGS - United States Geological Service  
USFWS - United States Fish and Wildlife Service  
UW-Rock County - University of Wisconsin-Rock County  
WEDA - Wisconsin Economic Development Association  
WDNR - Wisconsin Department of Natural Resources  
WDOA - Wisconsin Department of Administration  
WDOR - Wisconsin Department of Revenue  
WHEDA - Wisconsin Housing and Economic Development Authority  
WHS - Wisconsin Historical Society  
WisDOT - Wisconsin Department of Transportation  
WISLR - Wisconsin Information System for Local Roads  
WPPI - Wisconsin Public Power Incorporated  
WSOR - Wisconsin and Southern Railroad