

**Rock County**  
**Evidence-Based Decision Making Ad Hoc Committee**  
**Tuesday, January 10, 2017 minutes**  
**Conference Rooms N-1/N-2**

- 1) Call to Order. Chair Nelson called the meeting to order at 12:04 P.M.
- 2) Committee Members Present. Chair Eric Nelson, Chief David Moore, Stephen Meyer, Chief David Zibolski, Kate Luster, Jacki Gackstatter, Troy Enger, Josh Smith, David O’Leary, Commander Erik Chellevoid, Judge Alan Bates at 12:10 and Judge Michael Haakenson at 12:50.
- 3) Committee Members Absent. Judge Daniel Dillon, Judge James Daley, Dorothy Harrell, Vice Chair Sandra Kraft, Angela Moore, Sheriff Robert Spoden and Judge Brooke Joos.
- 4) Staff Members Present. Elizabeth Pohlman McQuillen, Criminal Justice System Planner/Analyst; Tracey VanZandt, HR Secretary; and Dara Mosley, Public Safety Systems Manager.
- 5) Others Present. Faun Moses, Matthew Lantta, Vanessa Paster, State Public Defender’s Office; Tommy Gubbin, EBDM State Coordinator; Frank Schultz, Janesville Gazette; and Mimi Carter, CEPP Technical Assistance advisor.
- 6) Approval of Agenda. Mr. Meyer moved approval of the agenda, second by Mr. O’Leary. ADOPTED.
- 7) Approval of Minutes of December 7, 2016. Chief Zibolski moved approval of the minutes of December 7, 2016, second by Mr. Meyer. ADOPTED.
- 8) Report on How Policy Team Members are advancing EBDM in their Agencies. Ms. Carter asked members to share how they are advancing EBDM within their agencies.

Chief Moore said JPD is the test site for the Mental Health flag change target. He has a good cross section of his employees, including CIT officers that are involved in these discussions. They are trying to decide who should and shouldn’t be flagged. They are finding that less individuals are being held. More citations are being used ordering individuals back into court. District Attorney O’Leary and Chief Moore had a recent discussion so they were on the same page. One outcome of the discussion is that Mr. O’Leary will begin training JPD (Janesville Police Department) officers on case law.

Ms. Luster said she has placed an emphasis on EBDM at Human Services department meetings. Behavioral Health and Crisis Intervention, in particular are directly affected by EBDM and there has been a positive reception about EBDM from staff in the Behavioral Health Division.

Mr. Smith said he and Ms. Kraft will have an EBDM presentation for the County Board possibly in February. He may ask for assistance from other policy team members for the presentation.

Mr. Enger said DOC has trained all state agents in ten steps to reduce risk. They have had mostly positive feedback on this training. DOC's program policy analyst, Chloe Moore, is being trained on evaluations using evidenced-based practices. Ms. Carter congratulated Wisconsin DOC in the investment they have placed in their training initiative.

Mr. Nelson said he, Ms. Moses, and Mr. Mattingly have met. They will have a staff meeting the end of January at which they will discuss EBDM further with more members of the Public Defenders' Office.

Chief Zibolski has met with all of his upper management and discussed the EBDM Initiative. They reviewed the scorecard. At the officer level, they have been shifting their efforts by concentrating on high-risk offenders and bail decisions. They are also conducting an analysis on their Arrest Warrant Commitments. Once EBDM progresses, the dots will be connected.

Collaboration Survey- We have 15 months under our belt. The policy team decided it would be a good idea to conduct the survey again to assess where we are at. Ms. Pohlman McQuillen has sent out an email with the link. Ms. Carter will analyze the results and bring them back to our February meeting.

NIC has launched a new project. It is a focused effort on advancing Evidence-Based Diversion practices. The National Association of Pretrial Services Agencies will be the contractor. There will be a 2 day symposium tentatively scheduled for May 23 & 24 in Washington D.C. Participant invitations will be directed exclusively to EBDM teams. Ms. Carter would like us to consider sending one or two representatives from Rock County. Mr. O'Leary would like to see the proposed agenda first. Ms. Carter said this is unlikely as they are looking for participants names before the agenda is formed. Ms. Carter said they had one prior event which she attended and shared some of the topics that were discussed. The policy team suggested sending Ms. Koehl and Judge Haakenson. Ms. Carter will request two spots be held for Rock County and will reassess after the agenda has been developed.

- 9) Update on State EBDM. Mr. Gubbin said they have dissolved the workgroups and shifted the work to CJCC sub-committees. They are concentrating on communication. Some key items they are working on are: position papers, connecting data, pretrial, bail reform and jail re-entry. They are continuing to chip away barriers that have been identified by the local teams. If locals can share examples and stories of their roadblocks, this will help the state team prioritize these changes. They continue to build a website.
- 10) EBDM Workgroup Updates.

**Behavioral Health Information Sharing-** Chief Moore said they have made progress. JPD will be the test site. The CIT team has developed a system to flag individuals. They have gotten into the next step of who should be flagged. They will report back in March on further progress. They are working on definitions. What are the flag criteria? They agreed upon: observable symptom of mental illness, direct report of mental health issues or collateral report of mental illness. The purpose of the flag is to improve the outcome and maximize safety. The flag should have supervisory review. JPD will gain more data over the next few months. An information sharing release between Human Services and JPD is almost finalized. This will add another level of information sharing. We will have to be conscious of wording in Spillman so information can't work against the individual. This will be addressed in an MOU (Memorandum of Understanding). Ms. Luster said the workgroup is making sure that the consumer voice is being heard through this process as well. Human Services and the Jail have worked together to finalize protocol for tracking data through the Brief Jail Mental Health Screen. Chief Moore and Ms. Luster have compared data on use of force on known Crisis clients. Both JPD and BPD have sent teams to ICAT (Integrated Communication Assessment and Tactics) training in New Orleans which focuses on use of force. This will help our numbers as well. Is the flag a collaborative decision between Human Services and law enforcement? No, this would be a law enforcement flag. Law enforcement has agreed to use the flag when there is a known or suspected mental illness. There would be a note in Spillman with back up information to the flag.

**Risk Assessment-** Judge Bates said they are at the point of deciding what risk assessment tool to use. For pretrial, the state team is favoring and working to get approval to use the PSA from the Arnold Foundation. There are a lot of advantages. No interview needed. If Wisconsin is chosen to use the Arnold Foundation tool, they would provide training and statewide validation. The current roadblock is that the decision whether Wisconsin sites are allowed to use the PSA has not been made. They are dependent upon the state working out the details. The Arnold Foundation has some requirements for use such as agreement on their definition of dangerousness. The workgroup suggests we agree to the state and the Arnold Foundation's terms for the use of the PSA should it become available. The next step would be to gather baseline data of individuals in custody and the risk level of Rock County's pretrial population. Ms. Carter suggested collecting data in out of custody court for the pretrial population, as well as conduct the LSI-SV. Court bailiffs may be able to assist interns with this process. The Arnold Foundation tool is not

available to gather baseline data so they are suggesting the VPRAI or MCPRAI. These do require an interview. This would give us baseline data for in custody but not out of custody population. The idea is to have students/interns working in cooperation with law enforcement agencies to conduct these interviews. What assessment tool do we use with pretrial diversion and when would this interview be conducted? If we model after Milwaukee, they do both at the same time.

The Risk Assessment Workgroup agreed to take on, in its entirety, the Pretrial change target. Previously, work on pretrial was done by both the Risk Assessment workgroup and the Risk Reduction Interventions workgroup. The Risk Assessment will review the systems map to determine where to implement the assessments.

Ms. Carter reported that there will be eight pretrial pilots around the state which will be the EBDM teams. The state team will provide direction and support. The locals are at different ends of the spectrum. They are developing a protocol for the pilot sites and providing guidance resources. Local coordinators from the eight pilot sites are having a conference call next week to discuss. Dane County will be invited as the ninth pilot site because they have already received permission to use the Arnold tool. The Arnold Foundation has their board meeting at the end of January and at that time it is expected they will vote on the approval for Wisconsin to use the tool. There will be a formal invitation if/once the Arnold Foundation has approved. There will be a grant program associated with this that counties will have to apply for funding to support start up and implementation. If there is no approval by the Arnold Foundation, the state team will have to come up with another plan. The policy team agreed to pursue the use of the Arnold Foundation tool.

**Risk Reduction Intervention-** Mr. Smith said they have been focusing on pretrial, pre-charge diversion and enhanced deferred prosecution. Ms. Pohlman McQuillen provided a diversion handout. The team reviewed the diversion flow chart. This is a very rough draft. The workgroup will place the CCAP incentive as a future goal but at this time they will continue working on the diversion process. Can an individual get assessed prior to their first appearance? This is much easier to do for in-custody people. We also want individuals to be able to get an advisement from defense counsel and be reviewed by the District Attorney's office for diversion referral. The turnaround time is the challenge for the in-custody individuals. The challenge for out of custody people is making sure everyone has the opportunity. Who will do the assessments? It would make sense to have the same assessor assess for pretrial risk and diversion all at the same time. Chief Zibolski suggested a self-scheduler program for assessment. This could be made simple so law enforcement to assist with this. Wording on the Diversion handout under public welfare and entitlement charges, domestic violence and gang involved bullet points needs to be changed to add approval of District Attorney, as well.

**Community Education-** Chief Moore said the workgroup met today. Their next step is to report successes to the disciplines. What to do in the interim? The workgroup has decided to have face-to-face discussions within their own organizations. They had discussion about a possible TED talk. They have found value in ambassadors speaking with other disciplines besides their own organization. (i.e. Mr. Enger present to DA's office, Chief Moore present to DOC) It is agreed they need to share a consistent message. The workgroup will be asking for representatives to attend their February meeting. They would like to have an ambassador designated from each agency.

- 11) **Citizen Participation and Announcements.** Ms. Luster updated the group on the recruitment of the HSD Data Analyst position. There has been one round of advertising with minimal response. They have received some strategic advice on where to recruit and are continuing the process.

Judge Haakenson said he would be willing to attend the D.C. diversion symposium to represent our policy team.

- 12) **Future Meeting Date:** Thursday, February 9, 2017, Noon, Conference Rooms N1-N2, 5<sup>th</sup> Floor Courthouse East

- 13) **Adjournment.** Mr. O'Leary moved adjournment at 1:56 P.M., second by Chief Zibolski.  
ADJOURNED.

Respectfully Submitted,

Tracey VanZandt

HR Secretary

**NOT OFFICIAL UNTIL APPROVED BY COMMITTEE.**