



**CRIMINAL JUSTICE COORDINATING COUNCIL**

**THURSDAY, NOVEMBER 21, 2019 — 3:00 P.M.**

**COURTHOUSE CONFERENCE CENTER  
SECOND FLOOR, COURTHOUSE—EAST WING**

**Agenda**

1. Call to Order
2. Approval of the Agenda
3. Approval of the Minutes of September 19, 2019 and October 17, 2019
4. Drug Treatment Court and OWI Treatment Court Reviews
5. Update on Rock County Legislative Forum on Opiates
6. EBDM Update
7. Discussion regarding Law Enforcement Concerns
8. Consideration of Future Areas for CJCC Focus/Action
9. Citizen Participation and Announcements
10. Future Meeting Date: Thursday, January 16, 2020, 3 p.m., Courthouse Conference Center, 2<sup>nd</sup> Floor Courthouse East
11. Adjournment

**CRIMINAL JUSTICE COORDINATING COUNCIL**  
**Minutes – September 19, 2019**

**Call to Order.** Chair Mattingly called the meeting of the Criminal Justice Coordinating Council to order at 3:03 P.M. in the Courthouse Conference Center on the second floor of the Rock County Courthouse-East.

**Committee Members Present:** Chair Kelly Mattingly, Deputy Chief John Olson, then Chief David Moore at 3:50pm, Vicki Brown (alt. for Angela Moore), Bill Rankin, Steve Howland, Cmdr. Craig Strouse (alt. for Sheriff Troy Knudson), Ryan Trautsch, Supervisor Terry Fell, Lonnie Brigham, Cpt. Stigler (alt. for Chief David Zibolski), David O’Leary, Kate Luster, Marc Perry, and Judge Barbara McCrory (alt. for Judge Dillon).

**Committee Members Absent:** Billy Bob Grahn, Troy Enger, and Carol Wickersham.

**Staff Members Present:** Dr. Kendra Schiffman, HSD Analyst; and Elizabeth Pohlman McQuillen, Justice System Manager.

**Others Present:** Sara Schumacher and Pam Carper, Rock County Anti-Human Trafficking Taskforce; Erin Davis, JM4C; Rahn Gearhart, J.O.B.; and Ethel Below.

**Approval of Agenda.** Mr. Brigham moved approval of the amended agenda as presented, second by Mr. Perry. ADOPTED.

**Approval of Minutes of August 15, 2019.** Mr. Brigham moved approval of the minutes as presented, second by Mr. Perry. ADOPTED.

**Anti-Human Trafficking Taskforce Presentation.** Ms. Schumacher and Ms. Carper discussed the Anti-Human Trafficking Taskforce in Rock County. There are over 30 agencies involved in the Taskforce. It was started by the Women's Fund - Stateline Community Foundation. They are educating agencies/entities across the state and are specifically targeting educating youth. They have worked their way from school boards to classrooms. They’ve trained 2000+ individuals in Rock County since January 2018. They discussed the prevalence of human trafficking across the state and Rock County and how it is the 2<sup>nd</sup> largest income producing business behind the drug trade. They are starting a support group for families in Rock County affected by human trafficking. They encouraged people to say something if they see something that could be human trafficking.

**Presentation and Discussion on Rock County Heroin Epidemic-Strategies & Responses Report.** Ms. Davis gave an overview of the report and recommendations.

**Update on October Presentation on State Opiate Strategies and Harm Reduction.** Ms. Pohlman McQuillen asked for specific questions/topics they want answered at the October presentation by DHS on harm reduction and the state’s opiate strategy. The questions raised were:

- Wisconsin’s position on the opiate settlement
- Pilot projects
- Best practices/coordination for statewide programs
- Expansion of APNPs to do MAT
- More doctors to prescribe MAT—including expanding to more primary care
- Assistance in incentivizing health systems to make MAT prescribing a priority
- How to structure Medicaid plans to get people services

- Changing Medicaid funding structure to better serve people and meet their needs
- Shortage of specialty practitioners

**EBDM Update.** Ms. Pohlman McQuillen said there was a PSA assessor training yesterday that went well. There will be a Rock County PSA stakeholder training on October 24<sup>th</sup> from 1-4pm at the airport. If that date doesn't work, they can attend the training in Waukesha on October 25<sup>th</sup> from 9am-Noon. We continue to work with the Wisconsin Department of Justice on the pretrial case management/data system and expect the pretrial grant to continue in 2020. JusticePoint continues to conduct assessments in the jail and provide data.

**Discussion Regarding Law Enforcement Concerns.** None.

**Consideration of Future Areas for CJCC Focus/Action (from current and past meetings).**

- Chief Moore would like to track school violence
- Mr. Brigham would like a presentation on Restorative Justice—possibly Jan. 2020
- EBDM presentation on Risk Assessment
- Mr. Perry would like to speak with Homeless liaisons in Beloit and Janesville to get an update on unaccompanied youth population
- Ms. Wickersham would like a conversation on AODA/Mental Health services in the Rock County jail and wrap around services in the community. Mr. Brigham would like to extend this to Rock County youth.
- Safe Families presentation
- Mr. Perry said there have been several studies that name Wisconsin as the most segregated state. He would like to have a conversation around solutions to this issue. He will forward the links to these studies for Ms. Pohlman McQuillen to distribute.
- Mr. Brigham would like to know the percentage of juvenile citations in schools and how this is working.

**Citizen Participation and Announcements.**

Rock County Community Resource Fair will be held on September 25<sup>th</sup> from 1-3pm at the Job Center.

Rock for Recovery will be held Wednesday, October 9, 2019 from 6 to 8 P.M. at the Rock County Fairgrounds with an awareness walk sponsored by the Drug Court.

CJCC Legislative Forum on Opiates—November 13<sup>th</sup> from 6:30-8pm at Blackhawk Technical College.

**Future Meeting Date:** Thursday, October 17, 2019, 3:00 P.M., Courthouse Conference Center, 2<sup>nd</sup> Floor Courthouse East

**Adjournment.** Mr. Brigham moved to adjourn at 4:22 P.M., second by Mr. Perry. ADJOURNED.

Respectfully submitted,

Elizabeth Pohlman McQuillen  
Justice System Manager

**NOT OFFICIAL UNTIL APPROVED BY COMMITTEE.**

# Recommendations

Addiction is recognized as a chronic but treatable brain disorder. "Researchers have identified neurobiological abnormalities that can be targeted with therapeutic interventions."<sup>4</sup>

Punishment is an ineffective and inappropriate tool to address an individual's addiction disorder. In fact, individuals who detox from opioids in jail are most at risk for overdose upon their release if they attempt to use opioids at the same dosage level as they had prior to incarceration.

Treatment for opiate addiction requires long-term management. Medication assisted treatment, drug counseling, and support groups have successfully help people into recovery and maintenance.

Environmental and social influences can raise the risk of addiction for people who may be genetically or psychologically predisposed to it. Prevention plays a crucial element in addressing environmental factors that put people at risk for addiction disorders.

Recognizing addiction as a public health problem lessens the stigma around addiction and focuses on a medical response for effective treatment and recovery.

Since the publication of the SCAODA Heroin Report in 2014 Rock County has made great strides towards completing the recommended activities under each of the pillars, with the exception of the Workplace Pillar. The following recommendations are a continuance of previous activities to sustain progress made, an increase to previous responses or suggested action that has not previously been made or attempted.

## Prevention

- Continue to raise public awareness that addiction is a medical condition that requires medical intervention
- Awareness campaigns
- Incorporate SBIRT into routine medical check ups
- Increase recognition that trauma can be a risk factor for addiction: increase trauma informed strategies used
- Continue to restrict access to opioids
- Distribute free lock boxes to high risk populations
- Continue to increase options for safely disposing of unwanted medications
  - ◆ Promote drop boxes
  - ◆ Hold Drug Round-ups
  - ◆ Provide Drug Take Back envelopes

## Harm Reduction

- Widely promote the use of fentanyl test strips
- Continue to promote the use of Narcan within the community

## Law Enforcement

- Increase the number of first responders that carry Narcan
- Increase county-wide police assisted diversion programs

## Treatment

- Increase the number of service providers that provide Medication Assisted Treatment
- Increase the number of recovery coaches

## Workplace

- Survey businesses to identify the percentage that have workplace drug policies
- Survey businesses to identify the percentage that have Narcan on site
- Offer training to businesses to identify drug misuse

# Recommendations, continued

A theoretical perspective of a drug epidemics suggests that there are four distinct phases within the epidemic<sup>5</sup>:

- Incubation: The first appearance of use of a substance
- Expansion: An increase in use is seen. In this phase and the previous phase primary intervention initiatives such as education, interdictions to decrease supply and prescribing guidelines are necessary. Prevention and Law Enforcement can play a great role, and Harm Reduction can be used
- Plateau: The number of people experiencing a use disorder for the substance begins to level out. During the plateau phase Treatment and Harm Reduction strategies are required
- Decline: Use of the substance begins to reduce. Responses should continue to include Harm Reduction, as well as Treatment and Offender Re-Entry

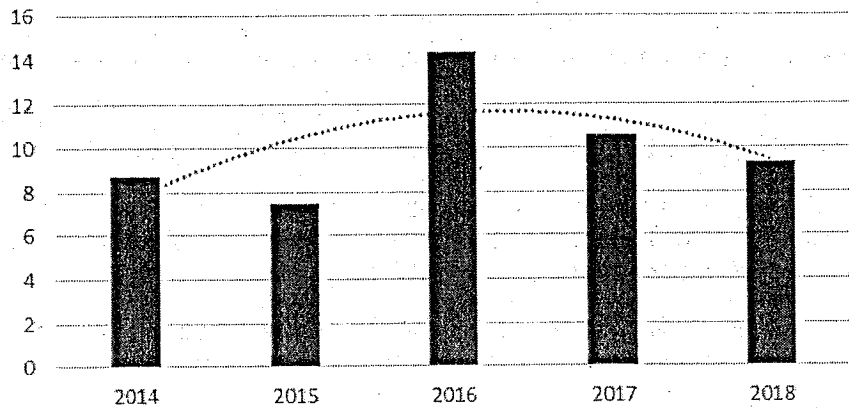
Dr. Mishka Terplan from VCU Health suggests that nationally there are currently three drug epidemics in different phases<sup>6</sup>:

- Prescription Opioid Misuse- Decline
- Heroin - Plateau
- Synthetic - Expansion

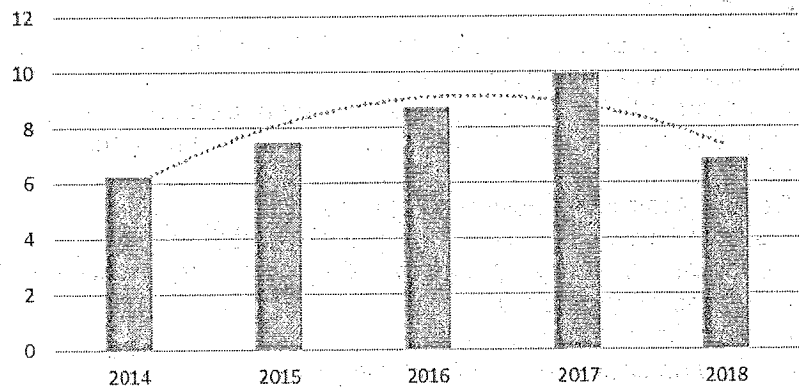
The trend data for Rock County follows the same pattern as seen nationally and the Pillar strategies implemented should align with the epidemic phase of each substance.

In particular, Prevention and Law Enforcement agencies should increase education, interdiction and other primary prevention strategies specific to Synthetic Opioids.

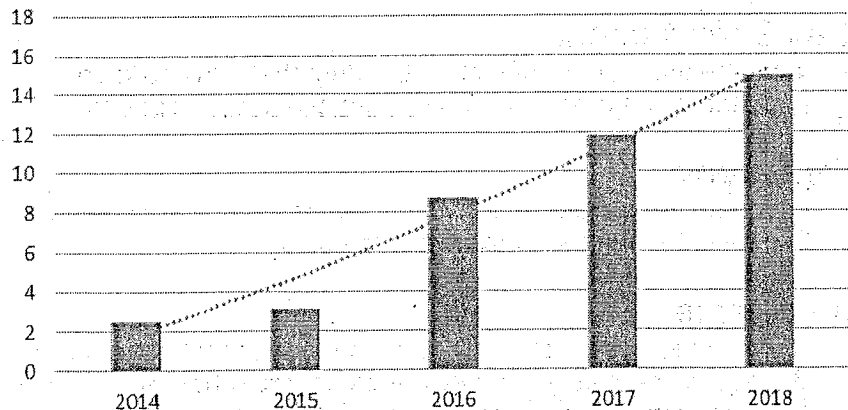
Rock County Rx Opioid Deaths  
Per 100,000



Rock County Heroin Deaths  
Per 100,000



Rock County Synthetic Opioid Deaths  
Per 100,000



Wisconsin Department of Health Services. Data Direct, Opioid Death Module (web query). Data last updated 8/15/19 4:00:47 AM.

**CRIMINAL JUSTICE COORDINATING COUNCIL**  
**Minutes – October 17, 2019**

**Call to Order.** Chair Mattingly called the meeting of the Criminal Justice Coordinating Council to order at 3:02 P.M. in the Courthouse Conference Center on the second floor of the Rock County Courthouse-East.

**Committee Members Present:** Chair Kelly Mattingly, Chief David Moore, Vicki Brown (alt. for Angela Moore), Bill Rankin, Steve Howland, Troy Enger, Sheriff Troy Knudson, Supervisor Terry Fell, Carol Wickersham, Chief David Zibolski, Kate Luster, Billy Bob Grahn, Ryan Trautsch and Lonnie Brigham at 3:26 P.M.

**Committee Members Absent:** Judge Daniel Dillon, David O’Leary and Marc Perry.

**Staff Members Present:** Dr. Kendra Schiffman, HSD Analyst; and Elizabeth Pohlman McQuillen, Justice System Manager.

**Others Present:** Faun Moses, Public Defender’s Office; Erin Davis, JM4C; Rahn Gearhart, J.O.B.; Ethel Below; Mike Kelly, RRR Network, Fam4Life; Amanda Lake and Dennis Radloff, DHS; Miranda Mechanic, Kaitlyn Richins, Xitlalli Davila, Tiyler Alf, Britain Meade, Allison Polzin and Catherin Guillen, Beloit High School students.

**Approval of Agenda.** Chief Zibolski moved approval of the amended agenda as presented, second by Ms. Moses. ADOPTED.

**Approval of Minutes of September 19, 2019.** Will be brought to next meeting.

**Approval of Resolution Recognizing Eric Nelson.**

“NOW, THEREFORE, BE IT RESOLVED that the Rock County Board of Supervisors duly assembled this \_\_\_\_ day of \_\_\_\_\_, 2019 does hereby recognize Eric Nelson, thanks him for his service and extends best wishes in his future endeavors.”

Chair Mattingly moved to approve the above resolution, second by Chief Moore. ADOPTED.

**Presentation on State Opiate Strategies and Harm Reduction.** Chair Mattingly introduced Dennis Radloff, Human Services Program Coordinator. Mr. Radloff provided some background on himself and introduced Amanda Lake, Substance Use Disorder Coordinator. Mr. Radloff provided two handouts: Harm Reduction Practices and Health Home Model. Mr. Radloff explained harm reduction. Some examples of harm reduction are syringe exchange and distribution of Naloxone.

Sheriff Knudson said the jail administered 25 Vivitrol shots last quarter. This number continues to increase. He said as of today the jail population was at 388, which is the lowest since June 2016. This may be partially due to the recent change in Arrest Warrant Commitments.

Ms. Lake said starting January 1, 2020 the State of Wisconsin was granted a waiver for Medicaid services to cover residential substance use treatment as a benefit. There is preliminary discussions in Governor Evers budget for a provision for a hub and spoke model implementation. Ms. Lake explained the Health home model.

**Update on Rock County Legislative Forum on Opiates.** Ms. Pohlman McQuillen said they are having a planning meeting on Tuesday. The forum is scheduled for November 13<sup>th</sup> at Blackhawk Technical College. They only have a firm commitment from one legislator so far. Ms. Pohlman McQuillen will follow up with the other legislators. She will send more information out as soon as it is solidified.

**EBDM Update.** Ms. Pohlman McQuillen said there will be PSA training a week from today at the Southern Wisconsin Regional Airport from 1 to 4 P.M. The conference room holds 45 people and 39 attendees are confirmed. They are hoping to record the Waukesha County presentation.

**Discussion Regarding Law Enforcement Concerns.** None.

**Consideration of Future Areas for CJCC Focus/Action (from current and past meetings).**

- Chief Moore would like to track school violence
- Mr. Brigham would like a presentation on Restorative Justice
- EBDM presentation on Risk Assessment
- Mr. Perry would like to speak with Homeless liaisons in Beloit and Janesville to get an update on unaccompanied youth population
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- Mr. Brigham would like to know the percentage of juvenile citations in schools and how this is working.

**Citizen Participation and Announcements.** Mr. Gearhart thanked Chief Moore for the respect/dignity/empathy that he gives the citizens.

Legislative Forum on Opiates November 13<sup>th</sup> 6:30 – 8 P.M. at Blackhawk Technical College. More information to follow.

Diversity Action Team presentation on Immigration tonight at Craig High School from 6:30 – 8 P.M.

**Future Meeting Date:** Thursday, November 21, 2019, 3:00 P.M., Courthouse Conference Center, 2<sup>nd</sup> Floor Courthouse East

**Adjournment.** Mr. Brigham moved to adjourn at 4:22 P.M., second by Ms. Luster. ADJOURNED.

Respectfully submitted,

Tracey VanZandt, HR Secretary

**NOT OFFICIAL UNTIL APPROVED BY COMMITTEE.**

## Harm-Reduction Practices for Substance Use Disorders

Amanda Lake, Substance Use Disorder Coordinator  
[Amanda.Lake@dhs.wisconsin.gov](mailto:Amanda.Lake@dhs.wisconsin.gov)  
608-266-8113

Dennis Radloff, Human Services Program Coordinator  
[Dennis.Radloff@dhs.wisconsin.gov](mailto:Dennis.Radloff@dhs.wisconsin.gov)  
608-267-1427

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## Harm Reduction

Harm reduction is a set of practical public health strategies designed to reduce the negative consequences of drug use and promote healthy individuals and communities.

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## Key Principles of Harm Reduction

- Promotes public health interventions that minimize the harmful effects of substance use.
- Understands drug use as a complex, multifaceted issue that encompasses behaviors from severe use to total abstinence.
- Meets people where they are in the course of their substance use.

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## Goals of Harm Reduction

- Prevent disease: sterile syringe access to prevent HIV and HCV
- Reduce mortality: Fatal overdose prevention with training and naloxone distribution; link to medical care and social services
- Treatment for substance use disorder
- Empower communities and reduce stigma

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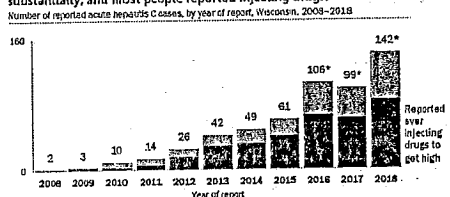
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**FIGURE 1**  
During the past 10 years, the number of acute hepatitis C cases has increased substantially, and most people reported injecting drugs.



[www.dhs.wisconsin.gov/viral-hepatitis/hcv-data.htm](http://www.dhs.wisconsin.gov/viral-hepatitis/hcv-data.htm)

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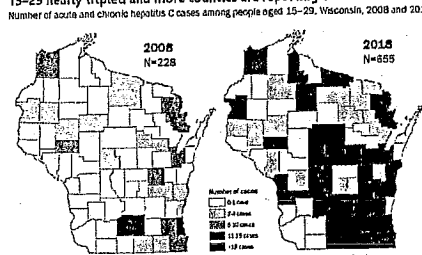
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**FIGURE 4**  
During the last 10 years, the number of hepatitis C cases among people aged 15-29 nearly tripled and more counties are reporting cases.



[www.dhs.wisconsin.gov/viral-hepatitis/hcv-data.htm](http://www.dhs.wisconsin.gov/viral-hepatitis/hcv-data.htm)

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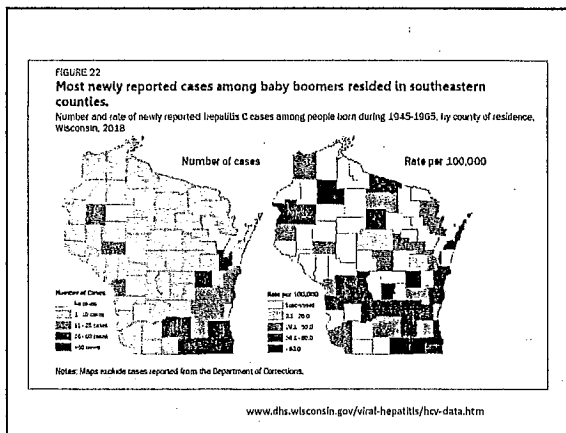
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**For more information**

Wisconsin Department of Health Services  
Centers for Disease Control and Prevention

- Questions regarding Wisconsin hepatitis C data may be directed to: Ruth Koepke, Hepatitis C Epidemiologist, 608-267-0359.
- Questions regarding the Wisconsin Viral Hepatitis Prevention Program may be directed to:  
Sheila Guilfoyle, Viral Hepatitis Program Coordinator, 608-266-5819  
Kailynn Mitchell, Hepatitis C Surveillance Specialist, 608-261-6731

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**CDC Syringe Services Programs: Fact Sheet**

- People who use syringe services programs are five times more likely to enter drug treatment and three times more likely to stop injecting drugs.

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## Health Homes model for substance use disorder (opioid)

### What is a Health Home?

A health home is a care management service provider that coordinates all aspects of an individual's treatment. Vermont, Maryland, New Hampshire and other states have chosen to implement the health home model for Medicaid beneficiaries with opioid use disorders.

### Who provides these services?

Vermont, Rhode Island, and Maryland, have designated OTPs to be their health home providers. Since OTPs already held a captive audience, engaging those in need of the health homes becomes less challenging. Implementing comprehensive care is much easier when providers are already meeting with patients on a daily basis.

Michigan's health homes are comprised of a lead entity (MCO) who partners with OTPs and OBOTs to provide health home services.

### Key Characteristics of Health Home Authority:

- States may limit the program by geography
- States may not exclude dual eligible
- Program must include:
  - Comprehensive care management
  - Care coordination
  - Health promotion
  - Comprehensive transitional care and follow-up
  - Individual and family support
  - Referral to community and social services

### Funding for Health Homes

The Affordable Care Act (ACA) created an optional Medicaid State Plan benefit for states to establish Health Homes to coordinate care for Medicaid members with chronic conditions.

States that adopt the health home State Plan Amendment (SPA) are eligible for an enhanced federal match of 90% for up to 10 quarters (2.5 years) for health home programs to cover the cost of providing for enrollees.

### Outcomes

The implementation of health homes would increase access to opioid addiction treatment for Medicaid beneficiaries.

- Increase accountability through treatment service coordination, resulting to more members receiving behavioral therapies
- Convince more waived providers to practice MAT by supporting these providers
- Address initial access to treatment services, transfer and care coordination, and continuing recovery care

### Reporting:

- Both providers and the state must provide quality measures to CMS
- Includes program utilization, expenditure, monitoring, interim survey, and independent evaluation: